

Recent advances in consideration of ecosystem services in contaminated clean-ups and risk assessments

Matthew C. Harwell

US EPA Office of Research and Development and colleagues from EPA ORD, EPA Regions 2 & 3

Office of Research and Development Center for Public Health and Environmental Assessment

Disclaimer: The views expressed in this presentation are those of the authors and do not necessarily represent the views or policies of the U.S. Environmental Protection Agency.

Overview

- What are ecosystem goods and services (ES)?
- How does ES fit into other similar initiatives and what we are trying to do?
- How do they translate to cleanups?
- Why should I care and do I have the legal authority to consider?
- Where have they been applied?
- What tools are available?
- How do I get help?

What are ecosystem goods and services?

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ES are . . .?

Benefits that people derive from nature that are essential to human health and well-being, such as clean air, clean water, and food, as well as flood control, erosion control, recreation, and spiritual renewal are generally referred to as Ecosystem Goods and Services or Ecosystem Services (ES). Clean Air for Public Health Biodiversity Conservation

Clean & Plentiful Water for Drinking, Fishing, & Swimming Food, Fuel, & Materials

> Natural Hazard Mitigation

Climate Stabilization

> Recreation, Culture, & Aesthetics

Ecosystem Services / Benefits from Nature / Co-benefits

Formal Definition: Final Ecosystem Services

The components of nature within an environment that are directly enjoyed, consumed or used to yield human well-being

We call these Final ES (FEGS)

Ecological End Product



Fauna



Wetlands



Beneficiary

Recreational Experiencers & Viewers The ES in this example: fauna in wetlands that people enjoy viewing for recreation

Figure inspired by Amanda Nahlik.

What is a Beneficiary?



Farmer neighbor



Owning or managing commercial or public property



Owning residential property



Transporting people or goods



Caring about existence of nature



Recreating

Viewing/ experiencing nature

Ask the WHERE? question



Ask the WHAT? question



Ask the HOW? question



Ask the WHO? question



Typical starting place	Ask the ES questions	More relevant metrics for assessing benefits
Improved Biodiversity	What?	Improved biodiversity to ensure survival of threatened species, increase in pollinators,
at a CERCLA or RCRA Landfill	Where?	in and around the landfill site and adjacent parks, farms, homes, neighborhoods
	For whom? or For what?	for farmers, recreationists, state and local conservation agencies, home gardeners, and the general public.

Examples of Environmental Benefits (Ecosystem Services) at Site Cleanup Projects



Subsistence fishing -Portland Harbor, Washington State



Timber production -Black Butte Mine, Oregon



Groundwater reclamation - Phoenix-Goodyear Airport Area, Arizona



Erosion control - Bunker Hill Mining and Metallurgical Complex, Idaho



Pollinator <mark>habitat -</mark> Palmerton Zinc Pile, Pennsylvania



Cultural heritage - Indian Island, California



Recreational fishing -California Gulch, Colorado



Bird watching - Rocky Mountain Arsenal, Colorado



Educational experiences - Sangamo Electric Dump/Crab Orchard National Wildlife Refuge, Illinois

Quick Pulse

Do you have any experience using ES concepts?

What is this initiative trying to do?

Connect ES concepts, where appropriate and allowed, to support enhancement of environmental benefits at cleanup sites.

Does EPA have the authority to require consideration of ES specifically?

- Superfund has constraints by its statute and regulation.
- Brownfields rather than leads or oversees, EPA supports and grants dollars to communities to help them assess and plan for sites, often small, they want to return to greater economic use.
- ▶ However, ES can be a vital tool in cleanup and revitalization.
- **Examples:**
 - In a landfill case, the seed mix/plantings on the cap allow for pollination and bird habitat while reducing maintenance costs and the articulated drainage channel allowed for emerging habitat to develop for emergent insects.
 - On a dredging site, dredge spoils were able to be used for improving bird habitat for the common tern and piping plovers.



Green Remediation Strategies: 2008+



- Builds on statute/regulatory programs goals to <u>achieve greater net environmental benefit</u> of a cleanup
- Although criteria/standards vary with statutory or regulatory authority, goals remain common among different cleanup programs
- Practices provide a <u>whole-site approach</u>, accelerating reuse of degraded land while preserving wildlife habitat and enhancing biodiversity
- Site management plans <u>can</u> describe approach to ecological preservation that considers anticipated reuse <u>as well as</u> natural conditions prevailing before contamination occurred

U.S. EPA. (2008). Green Remediation: Incorporating Sustainable Environmental Practices into Remediation of Contaminated Sites. EPA542-R-08-002. <u>https://clu-in.org/greenremediation/docs/Green-Remediation-Primer.pdf</u>

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Ecological Revitalization



- Returning land from a contaminated state to one that supports a functioning & sustainable habitat
- Ecological revitalization not typically considered an "enhancement," so can generally be funded by EPA (e.g., under Superfund) & may be required by CWA §404
 - E.g., Developing a <u>wetlands</u> design that will achieve the stated ecological functions
 - E.g., Designing & implementing cleanups that facilitate ecological revitalization of <u>streams & stream corridors</u>
 - E.g., Property-specific plant selection with preference for native plants in <u>terrestrial environments</u>
- Long-term stewardship necessary to ensure protectiveness of remedy & functioning of associated ecosystems

U.S. EPA. (2009). Ecological Revitalization: Turning Contaminated Properties into Community Assets. EPA 542-R08-003. <u>https://www.epa.gov/remedytech/ecologic/revitalization-turning-contaminated-properties-community-assets</u>

Environmental Footprint



"a qualitative or quantitative estimate of various environmental contributions of a cleanup phase or activity to the core elements of a greener cleanup."

Figure 3.1. Overview of Footprint Methodology



ES as ERA Endpoints: 2015+



- ES as endpoints to <u>enhance</u> ecological risk assessments
- Going beyond conventional assessment endpoints to describe the valued attributes of endpoints <u>may be useful or essential</u> to success in informing risk decisions
- Not required, but can be useful when benefits of protection must be estimated or when benefits to humans are not obvious & must be described to decision makers, stakeholders, or public to help justify or inform a decision

U.S. EPA. (2016). Generic Ecological Assessment Endpoints (GEAEs) for Ecological Risk Assessment: Second Edition w/ Generic Ecosystem Services Endpoints Added. EPA/100/F15/005.

https://www.epa.gov/sites/production/files/2016-08/documents/geae_2nd_edition.pdf

ES as ERA Endpoints: 2023



Kim, S. et al. (**2023**). Operationalizing Ecosystem Services Endpoints and Assessment Tools for Supporting Risk Assessments. Superfund and Technology Liaison Research Project Report. Project ID: 2477. U.S. Environmental Protection Agency. EPA/600/R-23/039.

https://cfpub.epa.gov/si/si_public_record_Report.cfm?Lab=CPHEA&dir EntryId=357699

2017 - Engineering Forum Issue Paper: Ecosystem Services at Contaminated Site Cleanups*

- Engagement with the public and stakeholders about anticipated future ecological use
- **Replicable, defensible** selection of greener cleanup BMPs
- Can inform environmental decision-making at different parts of clean-up process
- Transparent documentation of the ecosystem conditions on the site "before and after" cleanup
- Communication of the benefits & societal relevance of ecological risk-based cleanups

*EPA 542-R-17-004, August 2017 https://www.epa.gov/remedytech/superfundremedy-report





Quick Check of the Q&A box

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What are Current Barriers to Change?

- No statutory requirement
- Approach is relatively new and may not be well understood by those who actively implement Superfund (remedial project and program managers, community involvement specialists, and their managers)
- No policy or guidance encouraging and providing direction and detail
 - Misconceptions about if and how EPA can incorporate ES into its cleanup programs
- Some Responsible Parties (RP) are likely resistant (but many may embrace)
- C Lack of translation or bridge mechanisms to move from theory to practice to implementation
- 2021-2023 ORD co-led series of workshops with EPA Partners to explore concepts further for contaminated site cleanups (in general), brownfields, and ecological risk assessments

Theory of Change - Co-developed Workshops



How does ES translate to cleanup at EPA?

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For RCRA, CERCLA, and Brownfield

Site Cleanup Phases:

Different Names -

Same Concept Across Programs

General Environmental Cleanup Steps	CSM Life Cycle	CERCLA - Superfund	RCRA	Brownfields	UST	VCUP Varies by State
Site Assessment	Preliminary CSM Baseline CSM	Preliminary Assessment (PA) Site Inspection (SI) National Priorities List (NPL) No Further Remedial Action Planned (NFRAP)	Facility Assessment (RFA)	Phase I Environmental Site Assessment (ESA)	Initial Site Characterization Initial Response	PA SI
SITE INVESTIGATION AND ALTERNATIVES EVALUATION	Characterization CSM Stage	Remedial Investigation/ Feasibility Study (RI/FS) Removal Actions - Emergency/ Time Critical/Non-Time-Critical	Facility Investigation * (RFI) Corrective Measures Study (CMS)	Phase II ESA	SI Corrective Action Plan (CAP)	RI/FS
REMEDY SELECTION	Design CSM Stage	Proposed Plan Record of Decision (ROD)	Statement of Basis (SB) Final Decision and Response to Comments	Remedial Action Plan (RAP)	Cleanup Selection	ROD
Remedy Implementation	Remediation/ Mitigation CSM Stage	Remedial Design (RD) Remedial Action (RA) – Interim and Final	Corrective Measure Implementation (CMI)	Cleanup and Development	Corrective Action - Low-impact site cleanup - Risk-based remediation - Generic remedies - Soil matrix cleanup	RD RA
Post- Construction Activities	Post-Remedy CSM Stage	Operational & Functional Period Operation & Maintenance (O&M) Long term monitoring (LTM) Optimization Long Term Response Action (Fund-lead groundwater/surface water restoration)	O&M On-site inspections and oversight	Property Management Long-term O&M Redevelopment Activities (Private- and Public-led)	LTM	O&M LTM
SITE COMPLETION	Quantitative	Construction Complete (CC) Preliminary or Final Close Out Report (PCOR/FCOR) Site Completion - FCOR Site Deletion O&M as appropriate	Certification of Completion Corrective Action Complete with Controls or without Controls	CC Property Management	No Further Action (NFA)	сс

https://www.epa.gov/sites/default/files/2015-04/documents/csm-life-cycle-fact-sheet-final.pdf

More Practical Approach: Develop ES & Cleanup Step Crosswalks

Contaminated Site Cleanup Step

1 - Site Assessment

2 - Site Investigation and Alternatives Evaluation

3 - Remedy Selection

- 4 Remedy Implementation
- 5 Post-Construction Activities

Multiple Crosswalks

ES Crosswalks done for:

- Ecological Risk Assessments
 - ▶ (e.g., BERA, SLERA)
- Contaminated Site Clean-up Steps
- Other Generic Decision-Making Contexts
- ORD created a Tool Selection Portal...

EPA's Ecosystem Services Tool Selection Portal

Ecosystem services assessment tools help you describe, quantify, and sustain the benefits nature offers humans and weigh the impact of decisions. This tool portal helps select the best tools for your scenario. Choose a path below to find the tools that match your needs.



Why should I care?

There are a number of rationales for incorporating ES depending on a site:

- operations and maintenance savings;
- reduced risk to human health and the environment;
- community acceptance;
- better projects incorporating green and gray infrastructure together for achieving many co-benefits;
- reputational benefits for the responsible party(ies);
- meeting ARARs or other permitting requirements;
- addressing environmental justice in some cases, such as increased access to green space, urban gardening, etc.;
- making sites more resilient to climate impacts such as flooding and erosion.

Examples from Site Investigation to post-Construction

Lake Sandy Jo Case Study



- Superfund site (Gary, Indiana) a 55-acre former landfill
- EPA completed cleanup in 1994, including a soil cover vegetative cap, providing municipal water supply to local residents, and implementing controls to prevent direct contact with the buried landfill material.
- Although the remedy protected against spreading contamination, it offered no other direct benefits to the community.
- The ES process included two community workshops on ES and the site and one design charrette with both youth and adult sessions.
 - The community identified <u>three priorities or benefits from nature</u>: safety and security, health, and improved living standards.
 - Ideas for use of the non-developed portion included recreation and outdoor education, siting of a solar array, safety fencing and clear, well-lit paths, recreational assets such as raised gardens, a pollinator garden, and an exercise area, and improved living standards through renewable energy options like solar roofs, streetlights, and solar-covered parking.
- As an outcome, the LSJ project is one of the first, and perhaps the very first, example in the country with the incorporation of ecosystems services codified as a city ordinance.

East Mount Zion Case Study

- The East Mount Zion Landfill Superfund Site (York County, PA).
- The remedy is currently protective of human health and the environment, but area has dominated by weeds and non-native species and landscape encouraged the habitation of groundhogs, whose burrows create significant risks to the landfill cap and to the safety of on-site monitoring activities.
- Explored whether site revegetation could result in increased benefits to the community and ease of management, while continuing to protect the integrity of the cap and the restrictions for use of and access to the site.
- Project identified increased pollination, improved bird habitat, recreational enhancement, and reduction in groundhogs as key services that could be provided
- Elimination of the existing "weedy" cover and replaced with more local, native, and diverse species.



Example ESML models applied for East Mount Zion Landfill



Pollinators



Create map units for project site



Ecosystem Services Identification & Inventory - ESII



https://esml.epa.gov

Snow Creek Wetlands Restoration Case Study

Snow Creek Wetlands Restoration

Remediate the concrete material, address high pH in the soil, and remove hydrocarboncontaminated fill

Courtesy of Kansas McGahan, Placer County, CA



Snow Creek Wetlands Restoration Case Study

Focused on features that provided environmental benefits (ES), community benefits, and citizen engagement

Environmental Benefits:

- water quality improvements
- access to greenspace
- improvement in aesthetics
- stream and upland habitat restoration
- multi-use path
- environmental education signage





Snow Creek Wetlands Restoration Case Study

Focused on features that provided environmental benefits (ES), community benefits, and citizen engagement

Sustainability Benefits:

- reuse/repurpose existing site materials
- climate change resiliency in design process
- extensive stakeholder engagement
- community involvement through educational outreach
- consensus-driven decision making



Quick Check of the Q&A box

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You have sold me on ES, so what tools and resources are available to help?

A Google Scholar search for "ecosystem services" yields 1.5 million articles

"top down" versus "bottom up", or maybe it's both!

Classification System Supports Standardized Approaches

NESCS Plus aids identifying and classifying what matters directly to people



- 1. Focus on direct benefits to people
- 2. Organized framework
- 3. Discrete terminology
- 4. Clearly defined classes and codes
- 5. Integration with ORD tools

https://www.epa.gov/eco-research/nescs-plus





A Decision Making Process



Iterate as required

In generic decisionmaking processes there are multiple points at which consideration of ecosystem services can be beneficial



FEGS Scoping Tool



- Helps identify and prioritize stakeholders and environmental attributes
- Used in the scoping stage of community-level decisions
- Intended users are community-level decision makers, but applications are very flexible

Book Chapter by Leah Sharpe: https://www.epa.gov/eco-research/ecosystem-based-management

https://www.epa.gov/eco-research/final-ecosystem-goods-and-services-fegs-scoping-tool

FEGS Scoping Tool Application Case Study

- To identify ways in which stakeholders could benefit from a project
- To find common interests among stakeholder groups
- To identify restoration goals and metrics
- To explicitly lay out an understanding of the stakeholder context and have an opportunity to correct misconceptions



Application:

Identifying priority ecosystem services for consideration in the revitalization effort of a Superfund site (York, PA)

€PA

SCIENCE IN ACTION

www.epa.gov/research

EnviroAtlas & Brownfields

This fact sheet highlights resources that can support brownfield redevelopment and revitalization for those managing and seeking U.S. Environmental Protection Agency Brownfields grant funding.

About EnviroAtlas

EnviroAtlas is a free web-based resource that provides data, tools, research, and analysis on the relationships between nature, people, health, and the economy. Users can view and analyze diverse information to better understand how decisions can affect ecological, health, and equity outcomes at the national level all the way down to the neighborhood level.

EnviroAtlas maps and tools can help communities tell the story about the status of their local environments, populations, contaminated sites and areas needing improvement.

How to Use these Resources

Use EnviroAtlas maps and tools to tell the story of brownfields you want



Example EnviroAtlas maps in Wilmington, DE. Left: downscaled population and existing brownfield sites. Right: potential hotspots and flood-prone areas

and Percent of Low-Wage Workers can indicate heat, flooding, and economic vulnerabilities; this capability helps address the complexity of intersecting and compounding issues.

Updated as new features and data are available, the <u>EnviroAtlas</u> <u>Interactive Map</u> provides hundreds of geospatial datasets for the entire change in your community by exploring modeled climate scenarios and comparing the change in climate variables (e.g., precipitation) between two time periods (from 1950-2099).

- *Raindrop*: See the general raindrop flow path and distance to the nearest water feature.
- Watershed Navigator: How might pollutants from

EnviroAtlas ES and related data layers to inform contaminated cleanups



EnviroAtlas

Showing 48 EnviroAtlas layers Search:									
Data Layer Name	Topic 🕀	Extent	⇔	Fact Sheet	Metadat	ta	View Map		
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					0	Hove	r over the da	ita layer name to get a short map description.	

- Access the data fact sheet and metadata, or open the map directly, by clicking the appropriate icon.
- Want to see all available EnviroAtlas data? Access the full Dynamic Data Matrix.

https://www.epa.gov/enviroatlas



https://esml.epa.gov/

A Home

EcoService Models Library (ESML)

A searchable database of ecological models for estimating the production of ecosystem goods and services.



My EMs (0)

Learn about ESML

View ESML Data Map

Filter based on: C Hide Filters > EM Source/Collection 1	EM ID	Model Short ≎ Name	Response Variable Name(s)	EM Environmental Sub-Class	Ecosystem Services (CICES)	Ecosystem Services (NESCS)	Year
 EM Environmental Subclass i Ecosystem Service i Hazardous Waste Site ERA i 	<u>EM-339</u>	InVEST crop pollination, NJ and PA, USA [Application]	Pollinator abundance service score Pollinator abundance source score Total	Terrestrial Environment (sub-classes not fully specified) Agroecosystems	 ● [Ecosystem] Regulation & Maintenance 	Agroecosystems (22)	2009
Generic Ecological Assessment Endpoints Full Report)		abundance service score		8/31/2023 49		
Table 3 (About PDF) EXIT	<u>EM-374</u>	InVEST carbon storage and	Carbon sequestration over total time period l	Not applicable	[Ecosystem] Regulation & Maintenance	None	2015

Search EMs

Ecosystem Services Tool Selection Portal

EPA's Ecosystem Services Tool Selection Portal

Ecosystem services assessment tools help you describe, quantify, and sustain the benefits nature offers humans and weigh the impact of decisions. This tool portal helps select the best tools for your scenario. Choose a path below to find the tools that match your needs.

I'm looking for help with...



Choose this path if you are:

Step 1

- Evaluating the possible impact of environmental stressors such as chemicals, disease, or invasive species.
- Predicting the likelihood of future effects.
- Using an Ecological Risk Assessment in Remedy Decisions.
- Preparing and/or reviewing Ecological Risk Assessments.

Step 2

Step 3



Choose this path if you are: • Doing a preliminary assessment or

- investigation of a contaminated site.
 Planning or engaged in cleanup or reuse of a contaminated site.
- Working with a Contaminated Site process or model.

Matching Tools



Choose this path if you are:

- Working towards a goal that isn't ecological risk assessment or contaminated site cleanup (for example, natural resource management, park and recreation planning, habitat restoration, and stormwater management).
- Have a general interest in ecosystem services.

- EPA has developed an extensive set of tools
 - Meet different needs
 - Used at different points in the process
- Tools Portal Available Now!

https://www.epa.gov/ecoresearch/ecosystem-services-toolselection-portal

Ecosystem Services Tool Selection Portal



- Choose your pathway
- Choose your step(s)
- Crosswalk language to ES
- Tool selection results

https://www.epa.gov/ecoresearch/ecosystem-services-toolselection-portal

Ecosystem Services Tool Selection Portal

What do you need help doing with Ecosystem Services (ES)?

Site Assessment Select All

- Identify established links between ES and human health
- Map ES and biodiversity
- $\hfill\square$ Identify and prioritize stakeholders and ES
- Create conceptual model for how stressors impact ES
- Identify potential ES using clearly defined terms and a comprehensive list
 Identify most relevant and meaningful
 final ecosystem goods and services metrics
- Site Investigation and Select All
- Alternatives Evaluation Identify established links between ES and human health Identify most relevant and meaningful final ecosystem goods and services metrics Estimate stressors and impacts on ES Map ES and biodiversity Find models for estimating ES
- Lentify and prioritize stakeholders and ES
- Examine ES risks and benefits to compare and communicate decision alternatives

Your Tool Matches					
Click on a matched tool to view detai <u>his path</u>	s, or view <u>all tool matches for st</u>				
Process Phase	Recommended Ecosystem Services Tools				
Site Assessment	Eco-Health Relationship Brow				
Site Assessment	National Ecosystem Services Classification System				
Site Investigation and Alternatives Evaluation	Eco-Health Relationship Brov				
Site Investigation and Alternatives	Rapid Benefit Indicators (RBI				

<u>Contact us</u> to let us know if you have additional tool needs not addressed by these tools or to submit ideas for future tools. This Portal includes a limited selection of curated tools. Please contact us to suggest including additional tools for specific phases and tasks.

Level of expertise needed:	$\label{eq:loss} Low No technical expertise is necessary to use the tool, only familiarity with the community and its stakeholder groups.$						
Level of effort needed:	Approach	Effort Needed					
	Tool Orientation 😳	30 minutes					
	An individual or group using the tool along	e 2-4 hours					
	One or more groups using the tool in consultation with stakeholders	Time varies based on method of consultation and the number of groups involved, could range from a single workshop to a series of conversations/meetings					
Questions it might answer:	How are stakeholder groups benefiting from the environment?						
	What aspects of the environment are necessary for those benefits?						
	What interests do different groups have in common?						
Tasks it can help with:	Identify and prioritize stakeholders and ES						
Resources:	Prioritizing Statebulders, Beneficiaries, and Environmental Attributes: A Tool for Ecosystem-Based Hanagement (2020)						
	FECS Scoping Tool Invidiation						

https://www.epa.gov/ecoresearch/ecosystem-services-toolselection-portal

How does ES fit into other similar initiatives?

Recent Policy Tools & Initiatives

Recent policy initiatives encourage land revitalization that enhances ecosystem services and applies nature-based solutions.

- 1. EO 13990 (2021) "Protecting Public Health and the Environment and Restoring Science to Tackle the Climate Crisis"
- 2. EO 14072 (2022) "Strengthening the Nation's Forests, Communities, and Local Economies"
- 3. CEQ (2022) "Opportunities for Accelerating Nature-Based Solutions: A Roadmap for Climate Progress, Thriving Nature, Equity, and Prosperity"
- 4. OIRA and OPM (2023 Public Comment) "Guidance for Assessing Changes in Environmental and Ecosystem Services in Benefit-Cost Analysis"

Key Message: these policy tools and initiatives provide conceptual guidance to link contaminated cleanups with goals of enhancing multiple ecosystem services.

Reverse Q&As

We would like to learn about other examples and best practices for enhancing environmental benefits in contaminated site cleanups.

We would like to identify projects that would like to utilize one or more of these tools as part of their effort.

Harwell.Matthew@epa.gov

Resources

Updated soon - Clu-In website for Ecosystem Services information!!

Resource: <u>https://clu-in.org/ecotools/ecosystem.cfm</u>

NESCS Plus

► Tool: https://www.epa.gov/eco-research/national-ecosystem-services-classification-system-nescs-plus FEGS Scoping Tool

- ► Tool: <u>https://www.epa.gov/eco-research/final-ecosystem-goods-and-services-fegs-scoping-tool</u>
- Journal article: <u>https://pubmed.ncbi.nlm.nih.gov/33413974/</u>
- Book chapter: <u>https://link.springer.com/chapter/10.1007/978-3-030-45843-0_10</u>

EnviroAtlas

- Tool: <u>https://www.epa.gov/enviroatlas</u>
- Publications: <u>https://www.epa.gov/enviroatlas/enviroatlas-publications</u>
- Dynamic Data Matrix: <u>https://www.epa.gov/enviroatlas/enviroatlas-dynamic-data-matrix</u>
- Interactive Map: <u>https://www.epa.gov/enviroatlas/enviroatlas-interactive-map</u>

Eco-Health Relationship Browser

- ► Tool: <u>https://www.epa.gov/enviroatlas/enviroatlas-eco-health-relationship-browser</u>
- **NEW** Ecosystem Services Tool Selection Portal
 - Tool: https://www.epa.gov/eco-research/ecosystem-services-tool-selection-portal
- **NEW** Ecosystem Services and Risk Assessments
 - Report: Kim et al. (2023). Operationalizing Ecosystem Services Endpoints and Assessment Tools for Supporting Risk Assessments. EPA/600/R-23/039.

https://cfpub.epa.gov/si/si_public_record_Report.cfm?dirEntryId=357699&Lab=CPHEA