



Although I'm sure that some of you have these rules memorized from previous CLU-IN events, let's run through them quickly for our new participants.

Please mute your phone lines during the seminar to minimize disruption and background noise. If you do not have a mute button, press *6 to mute #6 to unmute your lines at anytime. Also, please do NOT put this call on hold as this may bring delightful, but unwanted background music over the lines and interupt the seminar.

You should note that throughout the seminar, we will ask for your feedback. You do not need to wait for Q&A breaks to ask questions or provide comments. To submit comments/questions and report technical problems, please use the ? Icon at the top of your screen. You can move forward/backward in the slides by using the single arrow buttons (left moves back 1 slide, right moves advances 1 slide). The double arrowed buttons will take you to 1st and last slides respectively. You may also advance to any slide using the numbered links that appear on the left side of your screen. The button with a house icon will take you back to main seminar page which displays our agenda, speaker information, links to the slides and additional resources. Lastly, the button with a computer disc can be used to download and save today's presentation materials.





Introduction

EPA Region 5 Brownfields Grant Workshop:

Understanding the FY2011 Brownfields Assessment, RLF and Cleanup (ARC) Proposal Guidelines September 7 & 9, 2010

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Presented by: US EPA Region 5 Brownfields Program http://www.epa.gov/R5Brownfields





Brownfields Mission

- EPA's Brownfields Program is designed to empower states, communities, and other stakeholders in economic redevelopment to work together in a timely manner to prevent, assess, safely clean up, and promote sustainable reuse of <u>brownfields</u>. The Program provides financial and technical assistance for brownfield revitalization, including grants for:
 - Environmental assessment
 - Cleanup

• Job training

Brownfields Definition

"... real property, the expansion, redevelopment, or reuse of which may be complicated by the presence or potential presence of hazardous substances, pollutants, contaminants, controlled substances, petroleum or petroleum products, or is mine-scarred land."

"Hazardous Substances, Pollutants, and Contaminants"

Hazardous Substances

- Petroleum Contamination
- Asbestos & Lead Paint are eligible
- Controlled Substances (e.g., Meth. labs)
- Mine-Scarred Lands
- Other environmental contaminants



UST removal at Riverside Hills, Providence, Rhode Island

Benefits of Brownfields Revitalization

- Protects human health and the environment
- Increases local tax base
- Facilitates new job growth
- Utilizes existing infrastructure

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- Takes development pressure off undeveloped land
- Prevents sprawl
- Supports cleaner air
- Reduces habitat destruction
- Many more



The revitalized Gateway District in Salt Lake City, Utah







Brownfields Assessment, Revolving Loan Fund, and Cleanup (ARC) Grants

• Assessment

- **R**evolving Loan Fund (RLF)
- Cleanup
- Grant types listed above commonly referred to as ARC Grants!
- Also referred to as:
 - 104(k) grants
 - Competitive brownfields grants
 - Pilots: out-of-date terminology









Assessment Grant Program

- To inventory, characterize, assess, and conduct planning and community involvement related to brownfield sites.
- <u>Community-wide</u>, <u>Site-specific</u> (single site) and <u>Assessment Coalition</u> <u>Grants</u>:
 - <u>Community-wide</u>

- Up to \$200,000 for hazardous substance (including asbestos, lead paint, other environmental hazards, or up to \$200,000 for petroleum.
- Applicant can apply in **ONE community-wide assessment proposal** for \$200k Hazardous Substance and \$200k Petroleum, for a combined total of \$400k.

Assessment Grant Program (con't)

• Site-specific

- Up to \$200,000 for petroleum or hazardous substances (or co-mingled)
 - ✓ Up to \$350K per property with approved waiver.
 - ✓ No more than 1 application per eligible entity.
 - ✓ Site Eligibility and Property Ownership Eligibility *Threshold requirement*.

Assessment Grant Program (con't)

Assessment Coalitions

- Up to \$1 million for hazardous substance and/or petroleum (e.g. \$500k hazardous, \$500k petroleum)
 - ✓ 3 or more eligible entities
 - ✓ Must assess a <u>minimum</u> of 5 sites
 - Coalition members are <u>not</u> eligible to apply for individual Community-wide or Site-specific Assessment grants in the year they apply as part of a coalition.



Assessment Applicant Options

An applicant applying for an assessment grant can do the following combinations:

 - up to 3 grant proposals (2 community-wide not to exceed \$400k and 1 site-specific not to exceed \$350k)

<u>OR</u>

- 1 proposal as part of a coalition not to exceed \$1 M if not applying for individual assessment funds

Community Wide	Site Specific	Coalitions
Up to \$200,000 for hazardous substances <i>and</i> \$200,000 for petroleum addressing the same community.	Up to \$200,000 for petroleum <i>or</i> hazardous substances (co-mingled)	Up to \$1 million per coalition. Coalition Members can NOT apply for individual assessment funding.
	May request a waiver for up to \$350,000	
Maximum Combined Amount_\$400,000	Maximum Amount \$350,000	Maximum Amount \$1 million



-Canyon Creek (2004-2007): Located in Ouray County, CO the project assessed 231 mining claims over approximately 2,200 acres. *(Assessment Grant)*

-Resulted in transfer of numerous claims to public ownership

-10 claims with greatest envi impact IDed and sampled in advance of cleanup efforts



•An eligible entity can apply for up to \$1M for a RLF grant. This grant is a three tier process, the funds flow from EPA-Grant Recipient-Loan Recipient. These funds are generally used to provide no-interest or low interest loans to Site Owners, Developers and others; including non-profit organizations

•Up to 40% can be used for RLF Cleanup subgrants and 60% or more to capitalize a RLF

•With RLF grants, there is a 20% match share requirement, unless a hardship waiver is granted (Can be in the form of a contribution of labor, money, labor, material or services as well as fees from loan recipients)

•Grant funds can be use to purchase insurance

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Former Ottawa Street Power Station Lansing, MI

- Coal-fired power plant constructed in 1930s and vacant for 10+ yrs
- Historic structure in both design features and appearance
- Wide-spread soil and ground water contamination from historical industrial and commercial operations in project area
- Hazardous building materials including asbestos and lead paint



Planned Sustainable and LEED Aspects of Project

- Buildings will be LEED certified
- Attention to indoor air and environmental quality by using low VOC-emitting materials, maximizing day lighting and views, and thermal comfort
- Use of under floor air distribution system allowing temp control of individual work areas
- Deconstruction waste mgmt by diverting 7,000 tons of material away from landfills including 800 tons of steel and 600 tons of concrete





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Former Montgomery Wards Dearborn, MI

- Built in 1937 at major downtown intersection
- Expanded to include fuel station and automotive repair
- Vacated in 2001
- Functionally obsolete with soil contamination beneath building
- After several failed attempts to reuse the site, the City took control in 2005





Site Cleanup – Spring 2009

- Funded primarily by \$1.1M loan from DCC's RLF grant to Dearborn BRA
- Building demolished which included asbestos abatement and universal waste disposal (light ballasts, fluorescent lamps, etc.)
- Removal and off-site disposal of 35,000 cubic yards of contaminated soil and importing clean backfill







Cleanup Success Story – Milwaukee, WI

- In 2004 the City of Milwaukee was awarded \$200,000 to remediate a former dry cleaning facility.
- The result is five retail spaces and 21condominium units with parking.
- This project increased the land value over \$6,000,000.









Threshold Criteria – Must Pass

• Applicant Eligibility (ARC)

- Letter from the State or Tribal Environmental Authority (ARC)
- Site Eligibility and Property Ownership Eligibility (Site-specific Assessment and Cleanup Only)
- Cost Share (RLF and Cleanup Only)
- Legal Authority to Manage a Revolving Loan Fund (RLF Only)
- Description of Jurisdiction (RLF Only)
- Cleanup Authority and Oversight Structure (RLF & Cleanup Only)
- Community Notification (Cleanup Only)


Applicant Eligibility (con't) (RLF/Assessment Applicants Only)

Coalition Applicants

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- Three or More Coalition Members (Assessment Only); Two or More Coalition Members (RLF only)
 - All Separate Legal Entities
 - All Eligible Applicants

Include in proposal:

- Documentation that all members are eligible entities
- Coalition Members' Letters agreeing to be part of Coalition

Applicant Eligibility (con't) (Cleanup Applicants Only)

• Site Ownership

- All applicants must own the site at the time of proposal submission
- Environmental Assessment
 - A written ASTM E1903-97 or equivalent Phase II assessment report (draft is ok)must be completed prior to proposal submission.
 - A Phase I is no longer a requirement unless it is the basis for a CERCLA liability defense

Letter from State or Tribal Environmental Authority (ARC Applicants)

• Provide a *current* letter from the state or tribal* environmental authority acknowledging that the applicant plans to conduct assessment and/or cleanup activities and to apply for grant funds.

- If you are applying for multiple types of grant program activities, you need to submit only one letter acknowledging the relevant grant activities. *However, you must provide the letter as an attachment to EACH proposal.*
- Provide your state/tribal environmental authority sufficient notice.

*Except for State or Tribal Environmental Authority

Site and Property Ownership Eligibility (Site-Specific Assessment and Cleanup Applicants Only)

- The Brownfields Law prohibits EPA from providing grant funds to an entity that is considered potentially liable under CERCLA Section 107.
- CERCLA contains very broad liability provisions.

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- Liability for site owners is highly dependent on *HOW* and *WHEN* the site was acquired.
- Therefore, site eligibility is dependent on *HOW* and *WHEN* the site was acquired.

Site and Property Ownership Eligibility (Site-Specific Assessment and Cleanup Applicants Only) (con't)

Sites That Are NOT Eligible

- Property on, or proposed for listing on, the National Priorities List
- Property subject to unilateral administrative orders, court orders, administrative orders on consent, or judicial consent decrees
- Property subject to the jurisdiction, custody, or control of the U.S. government*

*Lands held in Trust by the U.S. Government are generally eligible for funding. 992010 42

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- Applicant Can Not Be Potentially Liable under federal law (CERLCA)
- Petroleum Sites Eligibility
 - State Is Decision Maker (*Except for Tribes- EPA is decision maker*)
 - State Petroleum Eligibility Letter
 - Request Early
 - Unique From State Acknowledgement Letter
 - Proposal Attachment



Contiguous Property Owner

If Exemption Applies, Site Eligible!



- Ownership Eligibility (continued...)
- Most common acquisition scenarios:
 - Involuntary acquisition
 - Tax foreclosure
 - Eminent domain
 - *Involuntary acquisition = property is <u>eligible</u> for brownfields grants*
 - Voluntary acquisition
 - Purchase
 - Donation
 - Voluntary acquisition = Must meet a CERCLA defense:
 - Bona Fide Prospective Purchaser (BFPP)
 - Innocent Land Owner
 - Contiguous Property Owner





• Ownership Eligibility (continued...)

- What All Appropriate Inquiry Standard Applies?
 - Depends On When Site Was Acquired
 - After Nov 1, 2006, ASTM E1527-05 or E2247-08
 - Nov 1, 2005 Nov 1, 2006, ASTM E1527-97, 00, or 05
 - May 31, 1997 Nov 1, 2005, ASTM E1527-97 or 00
 - Before May 31, 1997, Case Specific
 - Totality of Information About Purchase & Price
 - Commonly Known Information
 - Site Visit Record
 - Acquisition must be consistent with customary practices at the time of acquisition, etc...



Site and Property Ownership Eligibility (con't) (Cleanup Applicants Only)

Requires an ASTM E1903-97, or equivalent <u>Phase II</u> site assessment report. This report must be completed prior to proposal submission, which is used as a guide to describe the cleanup plan and estimated costs. Equivalent reports would include site investigations or remedial action plans developed for a state cleanup program or Office of Surface Mining surveys for mine-scarred lands. Describe the assessments conducted, along with the date of the reports.



Petroleum Sites Only

- *Non-Tribal** petroleum site applicants must provide answers to the petroleum threshold questions in order to make contact with the appropriate state expert in sufficient time to make an eligibility determination.
- **State** reviews are based on statutory requirements to determine if the site:
 - Has Relative Low Risk;
 - Has No Viable Responsible Party;
 - Applicant Is Not A Responsible Party; and
 - Has no RCRA Corrective Action.

*Tribal applicants submit their petroleum threshold answers to EPA with their proposal.





- Cleanup and RLF *Grant Recipients* are required to provide a 20% cost share (e.g.,\$200,000 Grant has \$40,000 Match)
 - Just A *Plan* Required
 - Do Not Exceed Requirement Amount
 - Know The Difference Between Leveraging And Matching
- Non Federal Funds For Match
 - Document the cost share, which may be in the form of a contribution of money, labor, material, or services from a *non-federal source*.
 - If contribution is labor, materials or other services, it must be incurred for an <u>eligible and allowable</u> expense.
- Hardship Waivers Can Be Requested (decision is made by EPA HQ)
- Cost Share Can Be Passed To Borrower (RLF Only)











- Oversight of cleanup activities
- Treatment of contaminated soil/groundwater

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- Cleanup verification sampling
- Preparation of closure report





















Team, Organization, Borrower/Sub-grantee Selection, Lending Practices, Protective Cleanups, Pre-proposal marketing, Need for outside expertise



2. Project Description/Feasibility of Success (ARC Applicants) (con't)

Budget

- Table (USE Sample Format for Budget)
- Separate lines for Hazardous Substance and Petroleum contamination
- Narrative
 - (Describe Each Task (Please No Acronyms e.g. ESA spell it all out)
 - Give outputs (e.g., 5 Ph I, 2 Ph II) and associated costs where possible
- Know Cost Eligibility (Administrative Cost Ban, Purpose Of Grant)
 - <u>Never</u> use the word "administrative" to describe a task. Use "program development" or something similar.
- Equipment Costs
 - Explain and justify equipment and/or supply budget items. Equipment is generally expected for cleanup applicants only.
- 10% Health Monitoring for Local Gov't



2. Project Description/Feasibility of Success (ARC Applicants) - Assessment Budget

Budget Categories	Project Tasl	s			
(programmatic costs only)	[Task 1]	[Task 2]	[Task 3]	[Task 4]	Total
Personnel					
Fringe Benefits					
Travel ¹					
Equipment ²					
Supplies					
Contractual ³					
Other (specify)					
Total:					
 ¹ Travel to brownfield-related training conferences i ² EPA defines equipment as items that cost \$5,000 o supplies. Generally, equipment is not requi ³ Applicants must comply with the procurement proceeding to the proceding to the proceding to the proceeding to the proceeding to t	r more with a use red for RLF grant	ful life of more that s.	an one year. Items	T	



2. Project Description/Feasibility of Success (ARC Applicants) - Cleanup Budget

Sample Format for Budget							
Budget Categories	Project Tasks						
(Programmatic costs only)	[Task 1]	[Task 2]	[Task 3]	[Task 4]	Total		
Personnel							
Fringe Benefits							
Travel ¹							
Equipment ²							
Supplies							
Contractual ³							
Other (specify)							
Subtotal:							
Cost Share							
 ¹ Travel to brownfield-related training conferences i ² EPA defines equipment as items that cost \$5,000 o supplies. Generally, equipment is not requi ³ Applicants must comply with the procurement proceeding. 	r more with a usefu red for RLF grants.	l life of more than	n one year. Items co				



2. Project Description/Feasibility of Success (ARC Applicants) - RLF Budget

(Programmatic costs only)	[Task 1]	[Task 2]	[Task 3]	[Task 4]	Total
Personnel					
Fringe Benefits					
Travel ¹					
Equipment ²					
Supplies					
Contractual ³					
Loans					
Other (specify)					
Subtotal:					
Cost Share					
¹ Travel to brownfield-related training conferences a ² EPA defines equipment as items that cost \$5,000 o supplies. Generally, equipment is not required for F ³ Applicants must comply with the procurement proc	r more with a useful RLF grants.	life of more than a	one year. Items co.		

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2. Project Description/Feasibility of Success (ARC Applicants) - RLF Budget (con't)

Budget Categories		s tor Subgrain	s (no more than 40	percent of amoun	(requested)
(Programmatic costs only)	[Task 1]	[Task 2]	[Task 3]	[Task 4]	Total
Personnel					
Fringe Benefits					
Travel ¹					
Equipment ²					
Supplies					
Contractual ³					
Subgrants					
Other (specify)					
Subtotal:					
Cost Share					
Total					
Total Cost Share					
¹ Travel to brownfield-related training c ² EPA defines equipment as items that ca supplies. Generally, equipment is not re ³ Applicants must comply with the procu	ost \$5,000 or more with equired for RLF grants.	a useful life of mor	e than one year. Items	Ī	


2. Project Description/Feasibility of Success-

NEW: Area -wide Planning Activity for Assessment Grants

- Grant funds may be used to conduct area-wide planning activities within a specific brownfields-impacted area, such as a neighborhood, district, city block or brownfields corridor, that lead to the development of an area-wide plan.
- This may include planning to identify potential future uses for brownfields properties, to the extent necessary to make informed assessment and cleanup decisions, in order to stimulate economic development upon completion of the cleanup.
- This may also include creating a set of area-wide strategies which will help ensure successful assessment, cleanup and reuse of brownfields properties within the impacted area.

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2. Project Description/Feasibility of Success (ARC Applicants) (con't)

- **Leveraging** If you determine additional work (*e.g.*, assessment and/or cleanup) may be required, describe other funding or resources (public and private) you have or will seek to complete the additional work.
 - Describe Any Gap In Overall Project Funding
 - Assessment,
 - Cleanup Planning,
 - Cleanup, and
 - Reuse
 - Describe *ALL* Possible Gap Funding Sources, and if some are already committed
 - Provide Examples Of Past Leveraging Experience



2. Project Description/Feasibility of Success (ARC Applicants) (con't)

- Programmatic Capability **All ARC Applicants** must **clearly** demonstrate your ability to manage a grant and oversee the work (i.e. demonstrate sufficient resources to complete the project and a capability to complete the project in a timely manner).
 - **Prior** Brownfields Grantee
 - Past Grant(s) Management & Performance
 - Funding Expenditure
 - Compliance
 - Accomplishments
 - Adverse Audit Findings
 - Corrective Action For Past Grant Management Issue



• Programmatic Capability (con't)

- Not A Prior Brownfields Grantee, Document:
 - Plans For Management & Performance
 - In-house or Plans For Expertise Acquisition
 - Prior Three Years Grant Management
 - Federal, State, Foundations
 - Adverse Audit Findings
 - Corrective Action For Past Grant Management Issue







Partnerships - Describe your efforts and/or plans to develop partnerships with:

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- Both Local Environmental and Health Agencies
- Local community groups

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- Past Efforts Toward Partnerships
- Show Knowledge Of State Programs
- Indicate Plan To Enroll In State Programs







4. Project Benefits (ARC Applicants) (con't)

- <u>Welfare and/or Public Health</u> Describe the environmental, social, and/or public health benefits anticipated from the redevelopment of sites assessed and/or cleaned up under this grant. Communicate all benefits including:
 - Direct & Indirect From Assessment, Cleanup, and/or Site Reuse
 - For Example: Exposure, Risk & Blight Reductions
 - Plan For Community & Sensitive Populations Protection From Project Contaminants

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• For Example: Signs, Fences, Dust Control



4. Project Benefits (ARC Applicants) (con't)

• Environmental Benefits from Infrastructure <u>Reuse/Sustainable Reuse</u> -Describe How the ARC Grant *will help* Facilitate Infrastructure Reuse –*Be Specific*!

- For Example: Water, Sewer, Electricity, Roads, Storm Drain, Public Transit, Building
- Describe How the ARC Grant *will help* Facilitate Sustainable Reuse *Be Specific!*
 - For Example: green buildings, energy efficiency, water management, green remediation, construction and demolition materials recycling, diesel emissions reductions, and renewable energy on brownfields, community character, transit, live/work



Encourage Good Basic Proposal Prep Read the entire Guidelines and follow directions. Get mentoring from prior grantees (listed @ www.epa.gov/brownfields/bfwhere.htm) Write as though the reader knows NOTHING about your community or your state response program. Address *all* criteria – *if it doesn't apply say so and explain why*.

- Use the Proposal *Check Lists* at the end of the Ranking Criteria section.
- Avoid using acronyms and technical/organizational jargon













 FY10 ARC Proposal Guidelines: http://www.epa.gov/oswer/grants-funding.htm
FY10 ARC Frequently Asked Questions (FAQ): http://www.epa.gov/brownfields/proposal_guides/FY10_FAQs_v1.pdf
East sheet on Provenfield Assessment Coalitions;

- Fact sheet on Brownfield Assessment Coalitions: <u>http://www.epa.gov/brownfields/publications/acfs_062408.pdf</u>
- EPA Land Revitalization Projects and Construction and Demolition (C&D) Recycling: http://www.epa.gov/epaoswer/non-hw/debris-new/factsheet.htm
- Regional Information on-line: <u>www.epa.gov/R5Brownfields</u>
- Headquarters Information on-line: <u>www.epa.gov/brownfields</u>
- SmartE-Online Sustainable Management Approaches and Revitalization Tools: www.smarte.org





Register October 4th for The National Brownfields 2011 Conference

WHEN: April 3-5, 2011 WHERE: PA Convention Center Philadelphia, PA WHY ATTEND?

Largest networking event of its kind The best of past conferences combined Where green decision-makers convene Unique property transaction opportunities Market your services & properties Mobile workshops & walking tours A Brownfield Grant can fund your expenses to attend this conference

Registration is free! Go to Brownfields2011.org

